

Use of flexi-funds under Centrally Sponsored Schemes for DRR

Govt. of Tripura initiative

Ministry of Finance, GOI issued an OM for using 10% Flexi-Fund within the CSS for disaster mitigation in case of natural calamities along with other two objectives and provided a detailed guidelines - 6th Jan, 2014.

MHA, GOI requested the State Govt for complying the guidelines of Flexi-Funds - 6th Mar 2014

Ministry of Finance, GOI issued an OM stating that flexi-fund in CSS raised from 10% to 25% - 6th Sept 2016

Flexi-Fund Guidelines as per GOI

Objectives

1. To provide flexibility to States to meet local needs and requirements within the overall objective of each programme or scheme;
2. To pilot innovations and improved efficiency within the overall objective of the scheme and its expected outcomes;
3. **To undertake mitigation/restoration activities in case of natural calamities in the sector covered by the CSS.**

Flexi-Fund Guidelines as per GOI

Use:

- The fund is to be used to undertake **new innovative schemes** in the particular area covered by the CSS.
- The flexi-funds of a CSS in particular sector, however, **shall not be diverted** to fund activities/schemes in other sectors.
- Flexi-funds shall not be used to substitute State's own non-Plan or Plan schemes/expenditure.

Flexi-Fund Guidelines as per GOI

Use:

- It shall also *not be used for construction/repairs of offices/residences for Government officials, general publicity, purchase of vehicles/furniture for offices, distribution of consumer durables/non-durables, incentives/rewards for staff and other unproductive expenditure.*
- **States will not be required to send the project to Ministries for approval** under the flexi-funds.

Flexi-Fund Guidelines as per GOI

Release of Flexi-funds

- Release of flexi-funds for each CSS may be made on a prorata basis along with the normal releases under CSS. In other words, **no separate system for releases or for utilization certificates for flexi-funds would be required.**
- Flexi-funds within each CSS will be subject to the **same audit requirements** as the main CSS including the audit by the CAG.

Flexi-Fund Guidelines as per GOI

Monitoring & Evaluation

- Web-based requirements for reporting the use of flexi-funds may be designed **by adding modules to the existing MIS.**
- Evaluation of flexi-funds may be done through the **existing evaluation processes**

Flexi-Fund Guidelines as per GOI

It is not applicable to

- the CSS which emanate from a legislation i.e. MGNREGA
- the CSS which are whole or a substantial portion of the budgetary allocation is flexible i.e. RKVY, BADP, Shyama Prasad Mukherjee Rurban Mission etc

Initiative by Govt. of Tripura

- Chief Secretary, GOT issued a Memorandum on 21st Nov 2014 to all line deptts for preparing plan to utilise the fund at earliest
- Revenue Deptt circulated the GOI guidelines to all deptts for development of CSS wise plan with deadline but no response received.
- In SEC meeting held on 11 Dec 2014, it was decided that Revenue Deptt will prepare the draft guidelines for the CSSs and the same will be finalised with deptts in a state level consultation. Accordingly, Rev Dept developed for 21 schemes.

Initiative by Govt. of Tripura

- In SEC meeting held on 8th Apr 2015, it was decided that the draft CSS wise guidelines are to be circulated all deptt for their inputs within a month.
- State level consultation organised to validate the scheme specific guidelines for use – 6th June 2015
- Govt. circular issued for implementation of the guidelines – Sep 2015
- Half yearly monitoring
- These activities undertaken under the GOI-UNDP DRR & CCA Programme
- Ministry of Finance, GOI issued an OM (No.F.55(5)/PF-II/2011, dtd. 6th Sept 2016) stating that **flexi-fund in CSS raised from 10% to 25%**

Progress made so-far

- Seven line deptts:
 - RD-NRLM
 - Forest- National Mission for a Green India
 - Education-RMSA
 - Health – NHM
 - Social Welfare – ICDS
 - Labour and Emp. – Employment Gen Programmes
 - Industry- PM Kaushal Vikas Yojana
- Other line deptts shown interest

Challenges

- Deptts need specific guidelines from their Ministries
- No such monitoring from concerned ministries
- Fund will be less – importance to other two objectives
- Lack of political commitment
- Mitigation is a part of DM Deptt.

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
1	Rural Development	PM Awas Yojana	Housing	<ul style="list-style-type: none"> ● Inclusion of such measures like application of hazard resistant design in construction of PMAY houses, appropriate sitting of PMAY housing in guideline of PMAY and ensuring its compliance. ● Development of model design for PMAY houses which could be easily referred to by DRDAs at district level and used for community awareness depending on the geographical location. ● Capacity Building of Rural masons on safe construction. ● Capacity Building of PRIs. ● Community Awareness. ● Capacity Building Programmes for DRDA officials on Disaster Risk Reduction issues.

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
2	School Education	Sarva Siksha Abhiyan	Education	<ul style="list-style-type: none"> ● Development of a Policy paper of school safety. ● Introducing school safety as a part of the guidelines of SSA which is currently focusing on inclusive development. ● Developing model structurally safe designs for schools. ● Introducing School Safety in the Teacher's Training Curriculum. ● Training of Rural Engineers engaged under SSA Scheme as well as the SSA State Coordinators. ● Training of masons in rural areas. ● Construction of Technology Demonstration Units. ● Community Awareness.

Proposed activities under the Flexi-Funds of CSS

S l	Deptt	Schem e	Secto r	Proposed activities
3	Urban Develop ment	Jawaha rlal Nehru Urban Renew al Missio n	Urban Infrast ructur e	<ul style="list-style-type: none"> • Strengthening of the compliance mechanism at the detail project report submission and appraisal stage in case of infrastructure projects as well as housing scheme to ensure structural safety. • Emphasis on disaster risk audit at the stage of preparation of detail project reports. • Inclusion of amending of building byelaws to ensure structural safety as a mandatory reform in the Mission cities to ensure safe habitat development.(Both structural safety and fire safety norms). • Inclusion of disaster management as a function of the Urban Local Bodies and allocate resources. • Inclusion of Disaster Resistant features in the houses being constructed under the BSUP component as well as promote development of safe habitat. • Inclusion of strategies for disaster management in the City Development Plans.

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
4	Urban Development	Rajiv Awas Yojana		<ul style="list-style-type: none">• Attempts can be made towards community level disaster preparedness as slum dwellers often become the most vulnerable community during such disasters as floods, fire and high wind speed.• Also the Housing Programmes to be implemented in these selected cities can ensure incorporation of hazard resistant features and safe sitting.

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
5	Health	National Health Mission	Health and family welfare	<ul style="list-style-type: none"> ● Ensure that the village Health Plan and the District health plan explicitly address the disaster risk reduction concerns in the vulnerable habitations and the vulnerable districts and the disaster management plan as per DM Act 2005 takes links itself to the District and village Health plans. ● Provide training to the ASHA workers on disaster health preparedness and response. ● Strengthening of Disease Health Surveillance System in rural areas. ● Ensuring structural safety of the CHC/PHC and other health care service delivery centers in rural areas. ● Training of doctors and hospital staffs on mass casualty management and emergency medicine. ● vi. Community awareness on disaster management.

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
6	SW&SE	Deen Dayal Disabled Rehabilitation Scheme	Welfare of persons with disabilities	<ul style="list-style-type: none"> • Conduct preparedness programmes for disabled to give them skills to save themselves during disasters • Make available detailed data on disabled people in every government administrative authority (corporation, municipal or panchayat), in order to help officials to reach disabled individuals when there is a disaster • Carry out special recovery and rehabilitation drives for disabled individuals after any disaster • Sensitize Government as well civil society organizations about having special task forces within their organizations to ensure the rights and of the disabled are met • Encourage the media and activists to play a central role in shining light on the struggles of differently abled during both pre and post disaster times (especially during the evacuation and relief distribution periods) • Have disaster risk insurance for disabled

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
7	Drinking Water & Sanitation	National Rural Drinking Water Programme (NRDWP)		<ul style="list-style-type: none"> ● Awareness to the community on availability / preparation of safe drinking water during any disaster situation. ● Use of Halogen tablet/ chlorine powder and other water disinfectants for safe drinking. ● Training on repairing / restoration of drinking water sources. ● Provision of storages for keeping drinking waters for disaster situations ● Procurement of high end water filters run by solar energy

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
8	School Education	Mid-Day Meal Scheme	Supply of primary nutrition	<ul style="list-style-type: none"> ● Making kitchen smoke free/ hazard free ● Training on taking safe food during disaster ● Food/ grain storages ● Construction of dining hall and procurement of utensils that can be used during disasters

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
9	Agriculture	National Food Security Mission		<ul style="list-style-type: none">• Conduct awareness on disaster management, climate change and impact to food security.• Provision of food storage facilities at strategic places• Capacity building of officials on disaster management

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
9	Home	National Scheme for Modernization of Police and other Forces		<ul style="list-style-type: none"> ● Construction of training centres for Police officials. ● Procurement of critical disaster management equipments for the department and training centres. ● Sending trained officials for exposure visits and specialized training outside the state. ● Construction of future buildings considering the hazard risks and necessary disaster resistant provisions. ● Conducting awareness on disaster management both for officials and public. ● Establishment of advanced communication system upto the community level

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
10	Labour Dept	Skill Development Mission		<ul style="list-style-type: none"> ● Awareness and capacity building of trainees on disaster management ● Construction of disaster resistant training centres ● Provision of insurance/ compensation for the persons under the scheme affected in disaster ● Specialized training on first aid and rescue for the master trainers and trainees during skill development programmes

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
1	Rural Development	National Rural Livelihood Mission		<ul style="list-style-type: none"> ● Awareness generation on disaster management ● Training and capacity building of the officials and beneficiaries ● Construction of disaster resistant buildings

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
1 2	Revenue Dept	National Land Record Management Programme		<ul style="list-style-type: none"> • Development of digitized maps indicating low lands, high lands, lands under vulnerable zones, resource maps. • Training and capacity building of officials on disaster management. • Awareness generation to the officials and public. • Construction of disaster resistant buildings ensuring safety of equipments and records. • Retrofitting of existing record rooms, equipment buildings.

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
13	Water Resource	Accelerated Irrigation Benefit & Flood Management Programme		<ul style="list-style-type: none"> • Construction of flood resistant and river bank erosion embankments with new and advanced technology • Further development of flood warning system • Integration of river bank plantation with appropriate species with RD Deptt and Forest Department programme • Taking up of detailed hazard risk and vulnerability assessment • Awareness to the flood affected communities • Arrangement of emergency flood fighting materials at vulnerable locations

Proposed activities under the Flexi-Funds of CSS

Sl	Deptt	Scheme	Sector	Proposed activities
14	Sport & Youth Affair	National Service Scheme		<ul style="list-style-type: none"> • Training and capacity building of NSS Programme officers, volunteers on disaster risk reduction, specialised search & rescue, first aid, relief distribution trainings. • Taking up community based disaster preparedness programmes and awareness programmes in NSS special camps. • Inclusion of disaster management as one of the compulsory subjects in all NSS training programmes • Recognition of best NSS Programme officers and volunteer on disaster management • Opening of disaster management cell in NSS units of the schools/ colleges

Thanks